Reducing Roadway Departure

2022 NTICC

Adam Larsen Office of Tribal Transportation Federal Highway Administration 360-619-2601 Adam.Larsen@dot.gov

Overview

- Roadway Departure Data Overview
- Systemic Method
- Countermeasures to address Roadway Departure
- Tribal Transportation Program Safety Fund



<u>Reported</u> Motor Vehicle Fatalities in Tribal Areas

3,278 FATALITIES TOTAL



Source: FARS 2010-2014

Reported Motor Vehicle Fatalities in Tribal Areas FARS 2010-2014 3,278 FATALITIES TOTAL

63% of fatal crashes in Tribal areas involve roadway departure



Definition

Roadway Departure Crash

A crash which occurs after a vehicle crosses an edge line or a center line, or otherwise leaves the traveled way.



One killed in Single Vehicle Crash June 11, 2019



Emergency responders found a single vehicle over an open embankment. Three people were in the vehicle at the time of the accident. – My Columbia Basin



Tribal education leader dies in crash Nov 29, 2019



...the wheels of the Chevy Equinox she was driving left the roadway on the right. She corrected, turning left, then once again to the right before the vehicle rolled... She was wearing a seatbelt





Funding by Project Type



Contributing Causes of Crashes



The Driver is weakest link in this system, so we must design around human needs.

FROM: Lum & Reagan, Public Roads Magazine, Winter 1995, "Interactive Highway Safety Design Module"



The Safe System Approach (SSA)

- Death/serious injury is unacceptable.
- Humans make mistakes.
- Humans are vulnerable.
- Responsibility is shared.
- Safety is proactive.
- Redundancy is crucial.



FoRRRwD Overview

• Mission - Reduce the potential for serious injury and fatal roadway departure crashes on all public rural roads by increasing the systemic deployment of proven countermeasures.







Roadway Departure Strategy

1st - Keep vehicles on the road

2nd - Reduce the potential for crashes

3rd - Minimize severity

Proven Countermeasures





Proven Countermeasures



Proven Countermeasures









Fatal crash locations can be

Fatal crash <u>types</u> are oredictable

Tribal Transportation Strategic Safety Plan





presented by the Tribal Transportation Safety Management System Steering Committee

August 2017

Tribal Transportation Strategic Safety Plan







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August 2017



Tribal Transportation Strategic Safety Plan



Horizontal Alignment



34%

Unknown 3%



presented by the Tribal Transportation Safety Management System Steering Committee

August 2017

Tribal Transportation Strategic Safety Plan





	8%		
	Rural Principal Arterial-non-Inter 20%	rstate	
	Rural Minor Arterial		_
	15%		
	Rural Major Collector 28%		
	Rural Minor Collector 4%		
	Rural Local Road or Street		_
	15%		
	Rural Unknown Rural 2%		
	Urban		
	0 70		
Straight No Curve			
0570			
	Horizontal Curve 34%		
		Unknown 3%	



presented by the Tribal Transportation Safety Management System Steering Committee

August 2017



Unknown

3%

Tribal Transportation Strategic Safety Plan



By Surface Condition	
	83% Dry
7% Wet	
5% Snow, Ice, or Slush	
4% Other	
1% Mud, Dirt, Gravel, Sar	nd





presented by the Tribal Transportation Safety Management System Steering Committee

August 2017







Fatal crash locations can be

Fatal crash <u>types</u> are oredictable

Definitions

 Systemic – Deploying countermeasures at locations with the <u>greatest risk</u> of safety improvement

Systemic Example:

providing enhanced delineation on curves with radii between 500-700 feet which were overrepresented in severe crashes



Using TTPSF to Address Roadway Departure

- 1. Install low-cost countermeasures on highest risk routes
- 2. Develop Systemic Roadway Departure Implementation Plan



Systemic Roadway Departure Countermeasures Category

- Strategically address Roadway Departure which is involved in 2 out of every 3 fatal crashes in Tribal areas
- 25% funding goal (about \$5-million/year)
- Reduced application burden
- Only specific countermeasures eligible
- Can still submit multiple applications

Application Form

Required Data

Additional Risk Data

Countermeasures

CURVE -	SYSTEMIC ROADWAY	DEPARTURE COUNT	FERMEASURE REQUEST
---------	------------------	-----------------	--------------------

Required Data - Minimum information to demonstrate the el	igibility and significance of this curve site.			
I Curve Name	2 Roa	d Owner		
3 NTTFI Route 4 NTTFI Section	on 5 AAI	DT		8
Risk Data - The following data elements will be evaluated to d	etermine the risk level at candidate locations.	You are not	required to	complete all risk field
5 Speed Limit 7 Curve Adviso	ry Speed 8 Adv	visory Metho	đ	
9 Site specific crash data				
O Curve deflection angle	18 Site Photos - Insert pictures as documen	tation of ris	k considerat	ions.
1 Curve radius				
2 Lane width				
3) Surface type				
4 Shoulder paved width	Click Here		Clic	k Here
5 Shoulder aggregate width	to Add Photo		to Ac	id Photo
6 Roadside Rating				
7 Describe additional risk considerations Geometric features, sight-distance, visual trap, friction, vertical curvature, distance from other horizontal curves, or other risk considerations. See instructions.				
19 Countermeasures - Indicate existing countermeasures at th	his site and the additional improvements for w	hich fundin	g is requeste	ed. Also indicate the
amount of funding requested for the p	proposed improvements. See instructions.	Existing	Request	Requested Funding
a. Required or Recommended horizontal alignment warning	ng signs per MUTCD Section 2C.06.			
b. Optional horizontal alignment warning signs per MUTC	D Section 2C.06.			
c. Delineators (Flexible or post mounted) as described in C	hapter 3F of the MUTCD			
d. First installation of center line and edge line markings up	p to 300 feet approaching and through curve			
	reaching and through current	1	1	
e. Center and/or Edgeline rumble stripes up to 300 feet app	roaching and urrough curve	-		

TANGENT SEGMENT - SYSTEMIC ROADWAY DEPARTURE COUNTERMEASURE REQUEST

Required Data - Minimum information to demonstrate the funding eligibility and countermeasure applicat	oility for this	tangent segr	nent.
1 Road Name 2 H	toad Owner		
3 NTTFI Route 4 NTTFI Section(s) 5 I	ength		
6 Posted Speed Limit 7 AADT 8 S	houlder paveo	d width	
Additional Data (optional) - When provided, the following data elements will be evaluated to determine the 9 Site specific crash data	risk level fo	r this tangen	it segment.
10 Shoulder aggregate width	s documenta	tion of risk o	considerations.
11 Terrain		Clic to Ad	k Here d Photo
19 Countermeasures - Indicate existing countermeasures on this route and the additional improvements for	er which fund	ding is reque Request	sted. See instructions. Requested Funding
a. Delineators (flexible or post mounted) as described in Chapter 3F of the MUTCD	-		a lacerea r analing
b. Rumble Strips or Stripes (attach detail drawing or description of the proposed rumble strips/stripes)			
c. First installation of center line and edge line pavement markings			
d. Mitigation of roadside hazards to establish or widen clear zone (attach description of proposed work)		·	
20 Comments			Add New Segmen

Systemic Roadway Departure Countermeasures Category

Eligible Improvements

Curve Warning Signs

Delineators

New Center/Edge Striping

Edge Rumbles

Center Rumbles

Clear Zones



Ohkay Owingeh

Coeur d'Alene Tribe

1 Curve Name	BIA 5, Enemy	Swim Road, S-curves	2 Road	Owner	BIA	
3 NTTFI Route	0500	4 NTTFI Section 020	5 AAI	Т	378.00	
Additional Risk	Data - The foll	owing data elements will be evaluated to de	termine the risk level at candidate	locations.	See instructio	ns.
6 Speed Limit	55 mph	7 Curve Advisory Speed n/a r	nph 8 Adv	sory Metho	od Design Calc	ulation
9 Site specific crash data	All state patrol one fatality and	data can be captured and analyzed, but site I fifteen injury crashes have been document	-specific tribal crash data is unava ed on roadways with other owner	ilable. Wi ship but si	thin a five mile	e radius of this sit nd geometric lavo
10 Curve deflection	on angle	35° 18 Site Pho	otos - Insert pictures as documen	ation of ri	sk consideratio	ons.
11 Curve radius	701	to 1.250 feet		1		
12 Lane width		12.6				
	-	12 11				
13 Surface type	Pav	ed			C1: -1	11
¹⁴ Shoulder pave	d width 1 ft				to Add	d Photo
15 Shoulder unpav	ed width	0 ft	36		10 114	a r noto
16 Roadside Rati	ng	6 ft				
17 Describe addit Geometric features, s from other horizonta	tional risk consi ight-distance, visual tra I curves, or other risk co	derations o, friction, vertical curvature, distance insiderations. See instructions.				
The roadside are lined with	has a sideslope a erosion contro	that is unusable by vehicles. The S-curves o I riprap that is too large for a normal passen	ccur as the roadway passes throu ger vehicle to traverse and is unu	gh the edg sable as a 1	e of a small lak ecovery area.	e, so the sideslope This riprap is
19 Countermeas	ures - Indicate e	xisting countermeasures at this site and the	additional improvements for whi	ch funding	g is requested.	Also indicate the
	amount o	f funding requested for the proposed impro	vements. See instructions.	Existing	Requested	Requested Fund
a. Required	a. Required or Recommended horizontal alignment warning signs per MUTCD Section 2C.06.				1	\$ 4,785.29
b. Optional l	norizontal align	ment warning signs per MUTCD Section 20	2.06.			
c. Delineator	c. Delineators (Flexible or post mounted) as described in Chapter 3F of the MUTCD			-	1	\$ 2,315.46
d. First insta	d. First installation of center line and edge line markings up to 300 feet approaching and through curve				1	\$ 21,405.17
e. Center and	d/or Edgeline ru	mble strip/stripes up to 300 feet approachin	ig and through curve	1	1	\$ 4,222.93
f Mitigation	of roadside haz	ards to establish or widen clear zone in curv	7e			



Systemic Roadway Departure Countermeasures

Source: Sisseton Wahpeton Oyate



FOREST COUNTY POTAWATOMI Keeper of the Fire



Partnering to Reduce Roadway Departures

Todd Mulvey, P.E.

Roads Program Manager

Forest County Potawatomi Community



Legend Counties FCPC Lands



This is a product of Forest County Potawatomi Community, Land Information Department. The geographic data layers and applications are provided as a resource. While every reasonable effort is made to ensure the accuracy and completeness of the data, Forest County Polawalom Community makes no verrantee, expressed or implied, concerning the accuracy, completeness or suitability of its data, and it should not be construed or used as field venified information."



FCPC Lands in Wisconsin







Transportation Partners

- Federal
 - USDOT
 - FHWA
 - BIA
 - USDA Forest Service
- State
 - Wisconsin Department of Transportation
- Local
 - Forest County
 - Town of Lincoln
 - Town of Wabeno



Transportation Partnership Projects & Agreements

- FHWA
 - Tribal Transportation Program (TTP)
- Bureau of Indian Affairs (BIA)
 - Road Maintenance Funding
- USDA Forest Service
 - Co-operative Roads Agreement
 - Mineral Use Permits
- WisDOT
 - Torpee Creek crossing at STH 32
 - US 8 Pathway to Wellness
 - US 8 Intersection Safety Improvements
 - Partnership Agreement with 11 Tribes, WisDOT, BIA, and FHWA
 - US 8 and STH 32 Corridors Safety MOU
- Forest County
 - North Branch Oconto River bridge at County C
 - County Highways H, C, and W Roadway Departure Reductions
 - Annual Service Agreement Crack Sealing, Roadside Cutting, Paving
 - Materials Source Salt, Salt Sand, Brine, Gravel, Cold Patch
- Town of Lincoln
 - Town road paving projects
 - Young's Lane intersection safety
 - Road Maintenance MOU
- Town of Wabeno
 - Rummels Road Reconditioning
 - North Branch Oconto River bridges at Soper Street & Cavour Ave
 - Road Maintenance MOU



PARTNERSHIP AGREEMENT

Between

Wisconsin's Eleven Federally Recognized Tribes

Bad River Band of Lake Superior Chippewa Indians, Forest County Potawatomi Community, Ho-Chunk Nation, Lac Courte Oreilles Band of Lake Superior Chippewa Indians, Lac Du Flambeau Band of Lake Superior Chippewa Indians, Menominee Indian Tribe of Wisconsin, Oneida Nation, Red Cliff Band of Lake Superior Chippewa Indians, Sokaogon Chippewa Community, St. Croix Band of Chippewa Indians, Stockbridge-Munsee Community;

And

Wisconsin Division-Federal Highway Administration;

And

Wisconsin Department of Transportation

And Bureau of Indian Affairs

September 30, 2019




County H

- Road info
 - 12.2 miles
 - 2 11' Asphalt Lanes
 - Gravel Shoulders
 - 45 mph
 - Horizontal Curves at 45mph minimum radius
 - Centerline and Edgeline Paint
- Countermeasures Implemented
 - Chevron Signs
 - Advanced Curve Signs
 - 4" Centerline Epoxy
 - 4" Edgeline Epoxy
- Other Countermeasures Considered
 - Paved Shoulders
 - Shoulder rumble strips
 - Centerline rumble strips
 - Safety Edge
- Project Completed in 2021
 - Tribal Transportation Program Safety Fund (FY19)
 - Forest County provided labor and equipment for sign installation
 - Pavement Marking was competitively bid



County H

BEFORE->





<-AFTER





County C

- Road info
 - 11.3 miles
 - 2 11' Asphalt Lanes
 - Gravel Shoulders
 - 45 mph
 - Horizontal Curves at 45mph minimum radius
 - Centerline Epoxy
 - Edgeline Paint
- Countermeasures Proposed
 - Chevron Signs
 - Night Arrow Signs
 - Advanced Curve Signs
 - 4" Edgeline Epoxy
- Other Countermeasures Considered
 - Paved Shoulders
 - Shoulder rumble strips
 - Centerline rumble strips
 - Safety Edge
- Project Scheduled for 2023
 - Tribal Transportation Program Safety Fund (FY21)
 - Forest County to provide labor & equipment for sign installation
 - Pavement Marking will be competitively bid

County C

County W

- Road info
 - 14.3 miles
 - 2 11' Asphalt Lanes
 - Gravel and Paved Shoulders
 - 45 mph
 - Some Segments with Epoxy Markings
 - Most Segments with Paint Markings
- Countermeasures being Considered
 - Chevron Signs
 - Night Arrow Signs
 - Advanced Curve Signs
 - 4" Centerline & Edgeline Epoxy
 - Roadside improvements
 - Paved Shoulders
 - Shoulder rumble strips
 - Centerline rumble strips
 - Safety Edge
- Project Pending Funding
 - Tribal Transportation Program Safety Fund (FY22)
 - Forest County to provide labor & equipment for sign installation
 - Pavement Marking will be competitively bid

County W

FOREST COUNTY POTAWATOMI Keeper of the Fire

Questions?

todd.mulvey@fcp-nsn.gov

Using TTPSF to Address Roadway Departure

- 1. Install low-cost countermeasures on highest risk routes
- 2. Develop Systemic Roadway Departure Implementation Plan

Safety Studies can supplement safety plans

Systemic Safety Planning Process

Systemic Method

Symptoms

Severe roadway departure crashes on curves.

Possible Risk Factors:

Avg. Daily Traffic > 1,000 vehicles

- Curve Radius < 1,000 feet</p>
- + Intersection within Curve
- Visual Trap within Curve
- 😽 Severe Crash within Curve

Diagnosis

11% of all curves have 3 or more risk factors.

Lab Results: Curve A & Curve B & P + 0 + Curve C & + Curve D 0

Curve E 👂 😣 🤞

Video:

Systemic Approach to Roadway Departure

https://www.youtube.com/embed/WfdBrrl0WwU?start=94

Roadside Inventory

Inventory of roadside objects can help agencies plan safety improvements

Washington State Department of Transportation

Design Clear Zone Inventory

Region		SR		Control Section	MP	to MP	Date			
Project Number		Project Title			Responsible Unit					
ltem Number	MP to MP	Distan Travel L	ce From led Way R	Description		Corrective Actions Conside	ered (2)	stimated Cost to Correct	Corre Plann Yes	ection ed (1) No

Questions?

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Safety Engineer Office of Tribal Transportation Federal Highway Administration 360-619-2601 Adam.Larsen@dot.gov

Todd Mulvey

Roads Program Manager Forest County Potawatomi todd.mulvey@fcp-nsn.gov

Roadway Departure Webinar Recordings Summer 2020

www.TribalSafety.org/Roadway-Departure

- 1. Intro to Roadway Departure
- 2. Keeping Drivers in their Lane
- 3. When Vehicles Leave the Road

Resources

FHWA Focus on Reducing Rural Roadway Departures (FoRRRwD) Initiative

https://safety.fhwa.dot.gov/FoRRRwD/

Resources

FHWA Safety Program

Construction US Department of Transportation Federal Highway Administration

More information about risk in horizontal curves can be found in the FHWA publication Low-Cost Treatments for Horizontal Curves, 2016, Report # FHWA-SA-15-084

2021 Focus States

Alabama, Arizona, California, Colorado, Florida, Louisiana, Mississippi, Montana, Nevada, New Mexico, North Carolina, Oklahoma, Puerto Rico, South Carolina, Texas, Wyoming

Roadway Departure

Pedestrian-Bicycle

2021 Map Notes:

Bold indicates States added with 2021 Update

FHWA Focused Approach to Safety

FEDERAL HIGHWAY ADMINISTRATION

Transportation Funding Opportunities for Tribal Nations

U.S. Department of Transportation Federal Highway Administration

Updated: May 27

Transportation Safety Funding Opportunities

- State-managed
 - Highway Safety Improvement Program
 - Transportation Alternatives
 - Safe Routes to School
 - Highway-Rail Grade Crossing Program
- Federal Discretionary Grants
 - Tribal Transportation Program Safety Fund
 - Safe Streets and Roads for All
 - Rural Surface Transportation Grants
 - Wildlife Crossing Pilot Program
 - BIA Indian Highway Safety Program

https://highways.dot.gov/federal-lands/programs-tribal

www.TribalSafety.org/Funding

Transportation Safety Grant Opportunities Available to Tribes at a Glance Comparison of two programs available to Tribes for projects that reduce fatalities and injuries on roadway facilities. Additional detail can be found in the applicable Notices of Funding Opportunities (NOFO).

	Safe Streets and Roads for All (SS4A)	Tribal Transportation Program Safety Fund (TTPSF)				
Purpose	Reduce or eliminate fatal and serious injury on roadway facilities.					
Amount of Funding	Up to \$1 billion per year	Approximately \$22 million per year				
Award Size	The NOFO provides expected minimum and maximum ranges, but there is no statutory minimum or maximum. In general, those expected ranges are: Action Plan Grants \$200,000 expected minimum for all applicants. Smaller grant awards may be considered. \$1,000,000 expected maximum for individual applicants; \$5,000,000 expected maximum for individual applicants; \$5,000,000 expected maximum if a Metropolitan Planning Organization (MPO) or a regional joint application. Implementation Grants \$3,000,000 expected minimum and \$30,000,000 expected maximum for Federally recognized Tribal Governments. Smaller grant awards may be considered. \$50,000,000 expected maximum if an MPO or regional joint application.	 \$10,000-\$15,000 for transportation safety plans. No minimum or maximum project size; Typical awards have been under \$1 million although larger projects may be considered. 				
Eligible applicants	Federally recognized Tribal Governments. Cities, counties, and similar political subdivisions of a State. MPOs and multijurisdictional group comprised of eligible applicants.	Federally recognized Tribal Governments must be the primary applicant.				
Matching Resources	20% non-Federal match, which can be funding or in-kind matches. Tribal Transportation Program funds cannot be used for the non-Federal match.	No match requirement. Priority consideration may be given to projects that show a commitment of other resources.				
Eligible projects	 Comprehensive safety action plans and supplemental action plan activities. Planning, design, and development activities for projects and strategies identified in an action plan. Infrastructure, behavioral, and operational safety projects and strategies identified in an action plan. 	 Transportation safety plans. Data assessment/improvement/analysis. Infrastructure projects. 				
Safety Planning Requirement	Grant funds are to implement projects and strategies that are already identified in an action plan (applicants must self- certify that existing roadway safety plans qualify) or to develop a comprehensive safety action plan.	A Tribes' transportation safety plan, state or local safety plan, or RSA must support infrastructure and data improvement applications.				
Data requirements	Crash history and other safety data are used to iden	tify implementation projects.				
for applications	SS4A Action Plan Grant applications require fatal crash count and population count information.					
Effective Strategies	Prioritizes projects that include evidence-based projects or strategies that improve safety.					
ZUZZ Deadline	September 15, 2022	https://bigbugaus.dot.gou/federal				
wore mornation	SS4A@DOT.GOV	lands/programs-tribal/safety/funds TTPSF@DOT.GOV				

Other transportation safety funding opportunities can be found at <u>https://www.tribalsafety.org/funding</u> and <u>https://highways.dot.gov/federal-lands/programs-tribal/funding-opportunities</u>

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Roads Program Manager Forest County Potawatomi todd.mulvey@fcp-nsn.gov

Additional Risk Considerations – Visual Trap

• Visual trap - Visual cues that contradict the roadway alignment such as a fence, tree clearing, another roadway, or power poles may cause a driver to assume that the road continues straight when there is actually a horizontal curve.

Additional Risk Considerations

Distance from other horizontal curves - Drivers may be surprised by the first horizontal curve after a long stretch of roadway with little or no curvature.

Additional Risk Considerations

 Superelevation issues - Engineered horizontal curves will often be superelevated (or banked) with a slope that helps guide vehicles through the curve at the highest safe speed without loss of control. Some roads have been built without proper engineering and others have deteriorated over time resulting in superelevation that is less than desirable or even reversed.

Additional Risk Considerations

• *Edge drop-off* – Tire wear or erosion of aggregate/dirt shoulders can expose a vertical pavement edge. Such conditions can contribute to drivers over-correcting after leaving the roadway. Edge drop-off can be described by an average measurement in inches.

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Roads Program Manager Forest County Potawatomi todd.mulvey@fcp-nsn.gov

Systemic Roadway Departure Countermeasures Category

Eligible Improvements

Curve Warning Signs

Delineators

New Center/Edge Striping

Edge Rumbles

Center Rumbles

Clear Zones

Ohkay Owingeh

Coeur d'Alene Tribe

Horizontal Alignment Warning Signs

 Horizontal alignment warning signs <u>required</u>, <u>recommended</u>, <u>or optional</u> by Table 2C-5 of the Manual on Uniform Traffic Control Devices (MUTCD); Chevron Signs 25% Reduction in nighttime crashes 16% Reduction in non-intersection fatal and injury crashes

Delineators

Crash Reduction Installing post mounted delineators 20-30%

Delineators in curves and/or tangents as described in Chapter 3F of the MUTCD;

Guardrail Delineators

Striping

Upgrade or first installation, including design, of center line and edge line markings:

- up to 300 feet approaching and through a horizontal curve;
- on tangent sections of roadway;

Crash Reduction

Adding edge and center line marking, 24% Wider edge lines, 22%

Rumble Strips

Centerline Rumbles, 45% reduction in Head-On RwD (2-lane rural)

Edge Rumbles, 36% roadway departure reduction on 2-lane rural roads

Center Line Rumble Strips

Reduced Head-On Injury Crashes by

on Two-Lane Rural Roads in MN, PA and WA.

Clear Zone Widening

- Mitigation of roadside hazards to establish or widen clear zones
- Includes clearing and grubbing, removal of fixed objects, and replacement with crashworthy devices



Roadway Departure Example

AFTER

Source: Forest County Potawatomi Community

Infrastructure Improvement Category

Other Roadway Departure Strategies

Guardrail New/Upgrades

Widen Shoulders

Pave Shoulders

Safety Edge

Reconstruction

Side Slope Grading

High Friction Surface



Shoulder Widening







What Makes Up a High Friction Surface Treatment?

The Polymer Resin Binder



Three Types which are all proprietary blends

- Epoxy
- Polyester
- Acrylic



The Aggregate

One Type

• Calcined Bauxite







Why Use High Friction Surface Treatment ?

- Resists polishing compared to other aggregates
- High quality binders improve aggregate retention







Pavement Edge Dropoff

- Pavement edge drop-offs:
- following resurfacing
- settling or erosion
- tire wear





SafetyEdgeSM

- Consolidating the pavement edge into 30° shape during paving to provide stability for vehicles recovering from a roadway departure
- Implement as a standard practice for paving and resurfacing projects

Crash Reductions on Two-Lane Rural Roads			
Drop-Off	35%		
Run-Off-Road	21%		
Head-On RwD	19%		
Fatal & Injury	11%		



Flatten Non-Traversable Slopes

Crash Reductions (%) for Single Vehicle Crashes			
Before Sideslope	After Sideslopes		
	1V:4H	1V:5H	1V:6H
1V:2H	10	15	21
1V:3H	8	14	19
1V:4H	4	6	12
1V:5H	2.2.2	÷	6

Source: AASHTO Highway Safety Manual



Guardrail / Barrier



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